



PAYROLL REPORTING IN INDIA – A FORMAL EMPLOYMENT PERSPECTIVE¹

The Central Statistics Office (CSO), Ministry of Statistics and Program Implementation has released the report on Employment Outlook of the country covering the period September, 2017 to March, 2018. It is based on the administrative records available with selected government agencies to assess the progress in certain dimensions.

This is the second in this series of employment statistics. The Ministry brought out the first release of employment related statistics in the formal sector in April, 2018 covering the period September 2017 to February, 2018, using information on the number of subscribers who have availed benefits under three major schemes, namely, the Employees' Provident Fund (EPFO), Employees' State Insurance Scheme (ESIC) and the National Pension Scheme (NPS). In this release, the Ministry is also including information for the person days of work generated under the Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGA).

As mentioned in the earlier series, the levels of employment are from various sources, there are elements of overlap and the estimates are not additive. Detailed information is separately published on the respective organizational websites for the period September, 2017 till March, 2018. The information is based on the number of subscribers and as the schemes provide for earlier payments, the tables reflects a dynamic status.

The detailed note related to Employment Outlook could be accessed at <http://164.100.117.97/WriteReadData/userfiles/Employment%20Perspective%20-%20March%202018%20-%20F.pdf>

ISSUE RELATED TO TAXABILITY OF 'TENANCY RIGHTS' UNDER GST²

1. Doubts have been raised as to,-
 - (i) Whether transfer of tenancy rights to an incoming tenant, consideration for which is in form of tenancy premium, shall attract GST when stamp duty and registration charges is levied on the said premium, if yes what would be the applicable rate?
 - (ii) Further, in case of transfer of tenancy rights, a part of the consideration for such transfer accrues to the outgoing tenant, whether such supplies will also attract GST?
2. The issue has been examined. The transfer of tenancy rights against tenancy premium which is also known as "*Pagadi System*" is prevalent in some States. In this system the tenant acquires, tenancy rights in the property against payment of tenancy premium (pagadi). The landlord may be owner of the property but the possession of the same lies with the tenant. The tenant pays periodic rent to the landlord as long as he occupies the property. The tenant also usually has the option to sell the tenancy right of the said property and in such a case has to share a percentage of the proceed with owner of land, as laid down in their tenancy agreement. Alternatively, the landlord pays to tenant

¹ Available at: <http://www.pib.gov.in/PressReleaseDetail.aspx?PRID=1533509>

² Available at: <https://cbec-gst.gov.in/pdf/circularno-44-cgst.pdf>

the prevailing tenancy premium to get the property vacated. Such properties in Maharashtra are governed by Maharashtra Rent Control Act, 1999.

3. As per section 9(1) of the CGST Act there shall be levied central tax on the intra-State supplies of services. The scope of supply includes all forms of supply of goods and services or both such as sale, transfer, barter, exchange, licence, rental, lease or disposal made or agreed to be made for a consideration by a person in the course or furtherance of business and also includes the activities specified in Schedule II. The activity of transfer of tenancy right against consideration in the form of tenancy premium is a supply of service liable to GST. It is a form of lease or renting of property and such activity is specifically declared to be a service in para 2 of Schedule II i.e. any lease, tenancy, easement, licence to occupy land is a supply of services.
4. The contention that stamp duty and registration charges is levied on such transfers of tenancy rights, and such transaction thus should not be subjected to GST, is not relevant. Merely because a transaction or a supply involves execution of documents which may require registration and payment of registration fee and stamp duty, would not preclude them from the scope of supply of goods and services and from payment of GST. The transfer of tenancy rights cannot be treated as sale of land or building declared as neither a supply of goods nor of services in para 5 of Schedule III to CGST Act, 2017. Thus a consideration for the said activity shall attract levy of GST.
5. To sum up, the activity of transfer of 'tenancy rights' is squarely covered under the scope of supply and taxable per-se. Transfer of tenancy rights to a new tenant against consideration in the form of tenancy premium is taxable. However, renting of residential dwelling for use as a residence is exempt [Sl. No. 12 of notification No. 12/2017-Central Tax (Rate)]. Hence, grant of tenancy rights in a residential dwelling for use as residence dwelling against tenancy premium or periodic rent or both is exempt. As regards services provided by outgoing tenant by way of surrendering the tenancy rights against consideration in the form of a portion of tenancy premium is liable to GST.
6. Difficulty if any, in the implementation of this circular may be brought to the notice of the Board.

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